

Report on the Actual Spending on the Ministry of Education and Higher Education (MoEHE) in 2019

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As part of the "Finance for Development" project implemented by the Palestinian Initiative for the Promotion of Global Dialogue and Democracy (MIFTAH), in partnership with the Coalition for Accountability and Integrity (AMAN) and the Applied Research Institute Jerusalem (ARIJ), and with the support of OXFAM.

## **Actual Spending on the Ministry of Education and Higher** Education (MoEHE) in 2019

# Introduction

In the year 2019, there was no ratification of a general budget for the Palestinian Authority (PA) because of the "Clearance funds" crisis. This crisis emerged when some Palestinian funds were being seized by the State of Israel. The amount of seized funds was equivalent to what the Palestinian Authority used to pay to Palestinian prisoners in Israeli jails and to their families. Following that, a Presidential Decree was issued to extend this expenditure in 2019 with monthly appropriations (1/12) for each month from the Annual Budget of fiscal year 2018<sup>1</sup>.

Therefore, this report does not include the estimated budget of the Ministry of Education and Higher Education (MoEHE) in 2019 due to the failure to ratify the 2019 general budget. However, the report includes the actual expenditures of MoEHE's responsibility center based on the official spending reports issued by the Palestinian Ministry of Finance.

#### -Important Note -

Although the Ministry of Finance approved the program-based budget, their issued financial reports still use the item-based budget. The work team of MIFTAH has contacted the Ministry of Finance to obtain the program-based actual spending reports. However, the Ministry of Finance did not provide the needed report to the team, hence this report was prepared on the basis of items.

# Actual Spending on the MoEHE in 2019

According to the cumulative actual spending report of December 2019 – which was issued by the Ministry of Finance on 28 January 2020 – the actual spending on the Ministry of Education and Higher Education (MoEHE) was (**3.16**) billion Israeli Shekels (ILS) from the overall expenditures of (**16.42**) billion ILS, i.e. a percentage of (**19.2%**) of the overall expenditures<sup>2</sup>.

In 2018, the actual spending by the responsibility center of MoEHE was (2.69) billion ILS<sup>3</sup>, whereas in 2019, the actual spending increased to (3.16) billion ILS.

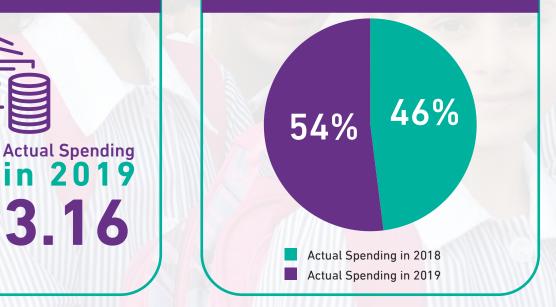
Comparative graph that shows the actual spending by MoEHE in 2018-2019 in billions of Israeli Shekels (ILS)

2.69 3.16

Actual Spending

in 2018

Comparative graph that shows the actual spending by MoEHE in 2018-2019 in billions of Israeli Shekels (ILS)



1 Presidential Decree No. (26) of 2019, issued on 25 March 2019. According to the General Budget Law, if it was not possible to ratify the General Budget bill before the beginning of the new year (2019), the spending will continue with monthly appropriations of 1/12 (one twelfth) for each month from the previous fiscal year's budget, i.e. from the budget of 2018.

2. Cumulative actual spending report of December 2019 issued by the Ministry of Finance on 28 January 2020, Table (5b).

3. Actual spending report of 2018 issued by the Ministry of Finance on 27 January 2019, Table (5b).

#### Distribution of the actual spending by the Ministry of Education and Higher Education (MoEHE) based on the disbursement items

In 2019, the actual spending of MoEHE's responsibility center was (**3,161,396,000**) ILS distributed according to the following table

#### Actual Spending by the Responsibility Center of MoEHE in 2019 – in ILS

ltem	Actual Spending in ILS	النسبة
Salaries and Wages	2,413,007,000	76.33%
Social Contributions	167,078,000	5.28%
Goods and Services	241,977,000	7.65%
Transfer Expenditures	38,922,000	1.23%
Capital Expenditures	206,000	0.01%
Developmental Expenditures	300,206,000	9.50%
Total	3,161,396,000	100.00%

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Social Contributions	167,078,000
Goods and Services	241,977,000
Transfer Expenditures	38,922,000
Capital Expenditures	206,000
Developmental Expenditures	300,206,000

#### Percentages of Actual Spending by the Responsibility Center of MoEHE in 2019

10%

76%

- Salaries and Wages
  Social Contributions
  Goods and Services
  0.01%
  1%
  8%
- Transfer Expenditures
- Capital Expenditures
- Developmental Expenditures



### **Important Notes**

The above-mentioned figures represent the actual expenditures indicated by the Ministry of Finance in its official report of 2019. These amounts do not include community-funded expenditures or projects that are funded through direct bilateral agreements between partners and targeted ministries.

The 2019 general budget has not been ratified, hence this data is only related to actual spending.

Despite the separation of the Ministry of Education and Higher Education (MoEHE) to two ministries in 2019, the financial statements of the two ministries were consolidated in the Actual Spending Report of 2019.

#### **Important Terms**

Expenditures: include current expenditures as well as capital and developmental expenditures.

**Current Expenditures:** include salaries, wages, social contributions, as well as the Ministry's operational and transfer expenditures.

Salaries and Wages: are the salaries and wages of Ministry employees.

**Social Contributions:** represent the government's contribution in the General Pension and Social Security Authority (for pensioners).

**Operational Expenditures "Goods and Services":** are the necessary expenditures to operate the public institution, i.e. the Ministry (such as building rentals, electricity, water, fuel, etc.), and they are part of the current expenditures.

Transfer Expenditures: are the expenditures paid by the government to different societal segments through a public institution for the benefit of a third party (such as payments to assist the poor or to martyrs' families).

Capital Expenditures: include the possession of capital assets (such as buildings, lands, equipment, vehicles, etc.).

**Developmental Expenditures:** are expenditures which have a nature that is different from current expenditures in terms of their useful life and the return from expenditures, whereas their useful life and the return/yield extend beyond one year.